

# Court-ordered Pesticide Use Buffer Zones for Protection of Salmonids

Endangered Species Project
Dept. of Pesticide Regulation
5/12/2004





01-CV-00132-ANS

UNITED STATES DISTRICT COURT WESTERN DISTRICT OF WASHINGTON

WASHINGTON TOXICS COALITION ALTERNATIVES TO PESTICIDES, PACIFIC COAST FEDERATION OF FISHERMEN'S ASSOCIATIONS, and INSTITUTE FOR FISHERIES RESOURCES.

Plaintiffs.

ENVIRONMENTAL PROTECTION AGENCY. and MIKE LEAVITT, ADMINISTRATOR

Defendants.

AMERICAN CROP PROTECTION ASSOCIATION, et al.,

26 ORDER - 1

Intervenor-Defendants

CASE NO. C01-0132C

ORDER

This matter is before the Court on Plaintiffs' motion for further injunctive relief. Having considered the briefs and arguments of the parties, and the entire record in this matter, and based on the Court's orders dated July 16, 2003 and August 8, 2003, and the oral argument held on August 14, 2003, the Court finds that further injunctive relief is appropriate to prevent potential adverse effects of certain

 Lawsuit brought about by Washington Toxics Coalition represented by Earthjustice.

- US Western District Court ruled in favor of plaintiffs.
- Imposes prohibitions for use of 38 active ingredients 100 yds by air, and 20 yds by ground from Salmon Supporting Waters.
- Effective date 2/5/04.





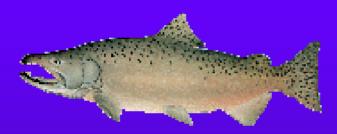
The suit by environmental and fishery groups alleged that U.S. EPA failed to solicit National Marine Fisheries Service (NMFS) formal consultation on the risks from 54 pesticides to 26 distinct populations of Pacific Salmon and Steelhead.

Those native fish are listed as threatened or Endangered under the Endangered Species Act.



## Species Affected in California

**Chinook Salmon** 



**Steelhead Trout** 



Coho Salmon











◆ Order applies to "salmon supporting waters" within the range of the <u>salmon</u> <u>ecologically significant units</u> (ESUs) as identified by National Marine Fisheries Service (NMFS) in its critical habitat designations in Washington, Oregon, and California.



## **Ecologically Significant Unit (ESU)**

"a population of fish that (1) is substantially reproductively isolated from other populations and (2) represents an important component in the evolutionary legacy of the species."

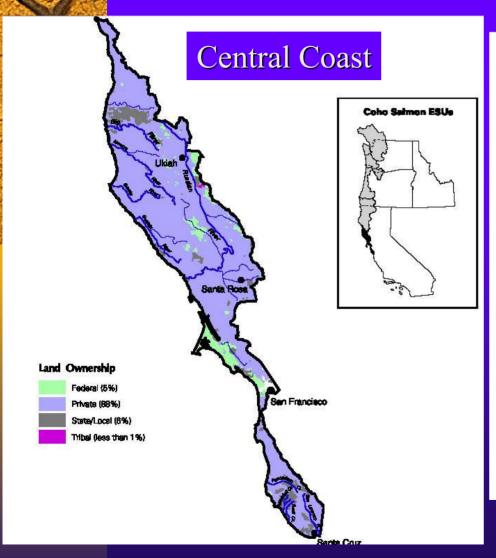
### Coho Salmon ESUs Overview Map from NMFS Website

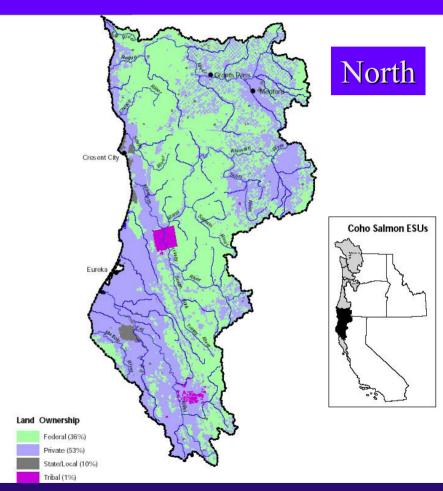
http://www.nwr.noaa.gov/1salmon/salmesa/mapswitc.htm



Lower Columbia River/Southwest Washington (C) Northern California/Southern Oregon Coasts (T) Status Threatened Candidate - Not Warrante d

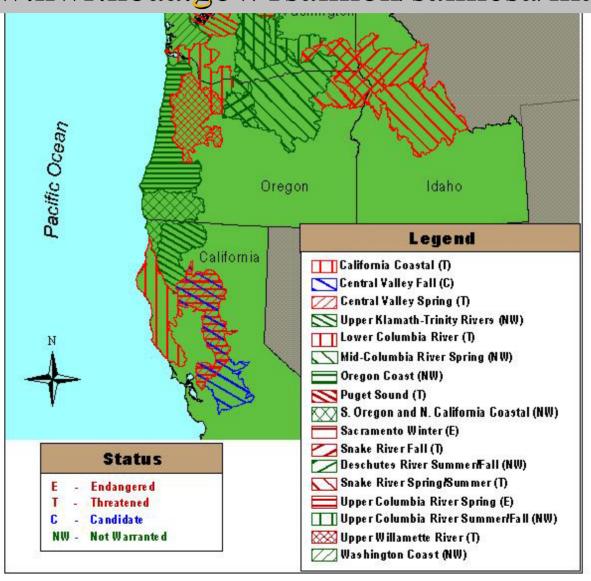
## Coho Salmon ESUs Detail Maps from NMFS website





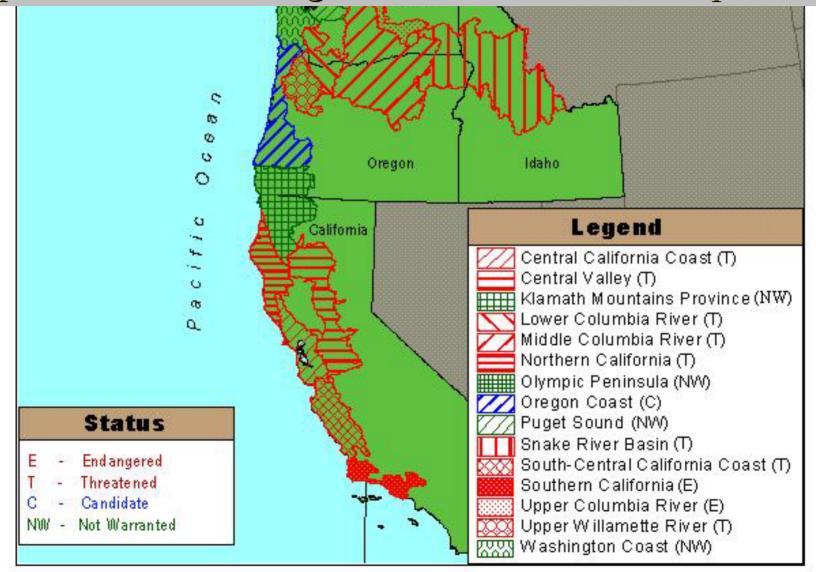
## Chinook Salmon ESUs Overview Map from NMFS Website

http://www.nwr.noaa.gov/1salmon/salmesa/mapswitc.htm



## Steelhead ESUs Overview Map from NMFS Website

http://www.nwr.noaa.gov/1salmon/salmesa/mapswitc.htm





## Active Ingredients Affected

- 1,3-dichloropropene
- ◆ 2,4-D
- Acephate
- Azinphos-methyl
- → Bensulide
- ◆ Bromoxynil
- Captan
- Carbaryl
- Carbofuran
- Chlorothalonil

- Chlorpyrifos
- Coumaphos
- Diazinon
- → Diflubenzuron
- Dimethoate
- Disulfoton
- Diuron
- Ethoprop
- Fenamiphos
- ♦ Fenbutatin-oxide



## Active Ingredients Affected (cont.)

- ◆ Lindane
- → Linuron
- ◆ Malathion
- Methamidophos
- Methidathion
- Methomyl
- Methyl parathion
- Metolachlor
- Metribuzin
- Naled

- Oxyfluorfen
- → Pendimethalin
- Phorate
- Prometryn
- Propargite
- → Tebuthiuron
- ◆ Triclopyr (BEE + TEA)
- ◆ Trifluralin

The rest of the active ingredients originally included in the lawsuit have been removed from this list. They were found by EPA to have no effect on salmonids.



## Urban Use Active Ingredients Affected

- 2,4-D
- Carbaryl
- Diazinon
- Diuron
- Malathion
- Triclopyr BEE
- Trifluralin



## Urban Pesticides Point of Sale Requirements

- Heading "Salmon Hazard" in large font.
- Statement: "This product contains pesticides that may harm salmon or steelhead. Use of this product in urban areas can pollute salmon streams".
- Both heading and statement shall be visible to purchasers.
- ◆ EPA notified pesticide retailers on April 5, 2004.

#### Salmon Hazard

This product contains pesticides that may harm salmon or steelhead.

Use of this product in urban areas can pollute salmon streams.

This point of sale notification was produced in compliance with a January 22, 2004 Court Order, to notify urban users about the potential for **some** pesticides to harm fish.



## Pesticide Programs Excluded

- Public Health Vector Control Programs.
- ♦ Noxious Weed Programs \*\*
- ◆ NMFS-Authorized Programs.

\*\* (Some safeguards required, see next slides)



## Safeguards Required for Noxious Weed Programs

- Aerial application cannot occur within 100 yards of salmon supporting waters (SSW);
- Broadcast spraying cannot occur within 20 yards of SSW or when wind speed > 5 mph;
- Chemical spraying cannot occur within 15 feet of SSW or when wind speed > 5 mph;
- Only those pesticides registered for aquatic application can be used within 15 feet of SSW;

More...



## Safeguards Required for Noxious Weed Programs (cont.)

- Pesticides cannot be used when precipitation is occurring or is forecast to occur within 24 hours;
- All spraying operations must be overseen by a certified applicator;
- For 2,4-D and triclopyr, only the amine formulations can be used.



## Court Order Terminating Events

- ◆ As EPA goes through formal consultation with NMFS on each of the 38 active ingredients, and NMFS issues a Biological Opinion; they in turn will be removed from the list; or
- ◆ A finding by EPA that an active ingredient is "not likely to adversely affect" (NLAA) salmonids; and provided that NMFS does not reject or fail to concur with EPA on its NLAA determination.

### Court Order Enforcement



- This order is specific to Washington Toxics Coalition and USEPA.
- FIFRA is not a mechanism to enforce the order, nor is it enforced by California state and local government through pesticide regulations or permit conditions.
- It can only be enforced through citizen law suits.



### DPR's Position

- ◆ DPR expects to work cooperatively with U.S. EPA and other state and local agencies on this issue.
- ◆ As U.S. EPA officials inform DPR of their actions, DPR will make that information available.



## DPR's Ongoing Efforts

- ♦ Scheduling meetings with US Fish & Wildlife Service, USEPA, and National Marine Fisheries Service for informal consultation.
- ◆ Posting salmonid habitat information and Point of Sale Notification requirements for urban Use Pesticides on website.



## Salmonid Habitat Information Available Through DPR's Website



## Salmonid Habitat Locations for California http://www.cdpr.ca.gov/docs/es/salmonid.htm

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#### Salmonid Habitat Locations for California

On January 22, 2004, the U.S. District Court for the Western District of Washington at Seattle imposed no-use buffer zones around salmon-supporting waters (as defined by the court) in Washington, Oregon, and California for certain pesticides. On April 28,U.S. EPA launched the <a href="Enviromapper Site">Enviromapper Site</a>, an interactive mapping website to help pesticide users better understand the court-ordered buffers. Another source of information on salmon-supporting waters in California where these measures apply is in the section lists in the back of DPR's endangered species county bulletins.

The section lists in the bulletins provide only an index to watersheds where listed salmon and steelhead trout are known to occur. Within listed sections protection measures apply to flowing waters that contain fish where fish passage to the ocean is not prevented by dams or other impassable barriers. Note that the court order supersedes the protection measures in the bulletins.

The court's order will remain in effect for each pesticide listed below until any of the following occur:

The U.S. Environmental Protection Agency (U.S. EPA)
 determines that these pesticides have no effect on listed

## U.S. EPA EnviroMapper Site: Opening Screen http://www.epa.gov/oppfead1/endanger/wtc/uselimitation.htm

Address http://www.epa.gov/oppfead1/endanger/wtc/uselimitation.htm

∂Go LinI

DashBar ▼ Enter search words hi ▼

Search



#### List of Species

Pesticide Use Limitations (by County)

Court Ordered Limitations

ESPP Database

For Kids: Colorina Book Poster

#### Pesticides: Endangered Species Protection Program

GO Recent Additions | Contact Us | Print Version | Search:

EPA Home > Pesticides > Environmental Effects > Endangered Species Protection Program > Court Ordered Limitations > Court Ordered Buffers Around Pacific Salmon-Supporting Waters > Pesticide Use Limitations - 9th District Court Order >

#### Pesticide Use Limitations - 9th District Court Order

The EnviroMapper Site is intended to assist pesticide users' understanding of certain pesticide use limitations put in place by the 9th District Court and which apply to specific waters and specific pesticides' uses in Washington, Oregon and California. There are some exceptions to the limitations which may be found on the http://www.epa.gov/oppfead1/endanger/wtc/maps.htm page. If you have not already done so, you should review the background and the exceptions to determine whether the Court Order applies to your use of the pesticides.

Because limitations may be changed or deleted as EPA continues its review of 55 pesticide active ingredients, pesticide users should visit this site, before, but close to the time of pesticide use to determine whether the Court Ordered limitations apply to your use of a specific pesticide. EPA will update this site when Court Ordered limitations change.

To determine specific waters and pesticide use limitations that may apply to your use of a pesticide, from the list at the right; 1) select the state in which you intend to apply a pesticide; 2) select the specific pesticide active ingredient you intend to use; and 3) click the "Submit" button.



U.S. Environmental Protection Agency



## EnviroMapper: Map of Counties where limitations apply

U.S. Environmental Protection Agency

#### Counties in California with Court-Ordered Limitations

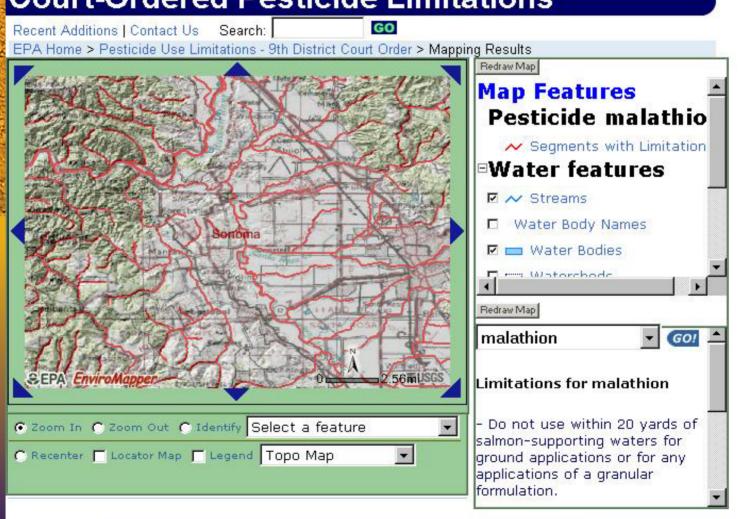
Recent Additions | Contact Us Search: EPA Home > Pesticide Use Limitations - 9th District Court Order > Counties in California Shaded by Pesticide

Pesticide Use Limitation applies in these Counties for: |malathion

(click on the county in which you intend to apply this pesticide)







# Salmonid Habitat Locations for California. Link to DPR's Endangered Species County Bulletins http://www.cdpr.ca.gov/docs/es/colist.htm

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 determines that these pesticides have no effect on listed



## County Bulletins List: Select county of interest. This will open a .pdf file of that bulletin.

### **Select Bulletins by County**

Alameda	Alpine	<u>Amador</u>	<u>Butte</u>	Calaveras	Colusa
Contra Costa	Del Norte	El Dorado	Fresno	Glenn	Humboldt
<u>Imperial</u>	<u>Inyo</u>	Kern	Kings	Lake	Lassen
Los Angeles	Madera	<u>Marin</u>	Mariposa	Mendocino	Merced
Modoc	Mono	Monterey	<u>Napa</u>	<u>Nevada</u>	<u>Orange</u>
Placer	Plumas	Riverside	Sacramento	San Benito	San Bernardino
San Diego	San Francisco	San Joaquin	San Luis Obispo	San Mateo	Santa Barbara
Santa Clara	Santa Cruz	Shasta	Sierra	Siskiyou	Solano
Sonoma	Stanislaus	Sutter	Tehama	Trinity	Tulare
Tuolumne	Ventura	Yolo	Yuba		

#### Section List - San Joaquin County

Sections	Species		
03N09E: S34	Chinook Salmon (SRWR-ESU), Steelhead Trout (CCV-ESU), Valley Elderberry Longhorn Beetle		
03N09E: S35	Chinook Salmon (SRWR-ESU), Steelhead Trout (CCV-ESU)		
03N09E: S36	Steelhead Trout (CCV-ESU), Vernal Pool Fairy Shrimp		
03S04E: S1-2	San Joaquin Kit Fox, Steelhead Trout (CCV-ESU)		
03S04E: S11-17.20-23	San Joaquin Kit Fox, Steelhead Trout (CCV-ESU)		
03S04E: S24-25	California Red-legged Frog, San Joaquin Kit Fox, Steelhead Trout (CCV-ESU)		
03S04E: S26-28	San Joaquin Kit Fox, Steelhead Trout (CCV-ESU)		
03S04E: S29	Steelhead Trout (CCV-ESU)		
03S04E: S3	California Red-legged Frog, San Joaquin Kit Fox, Steelhead Trout (CCV-ESU)		
03S04E: S32-33	California Red-legged Frog, Steelhead Trout (CCV-ESU)		
03S04E: S34-36	San Joaquin Kit Fox, Steelhead Trout (CCV-ESU)		
03S04E: S4-6.8	San Joaquin Kit Fox, Steelhead Trout (CCV-ESU)		
03S04E: S9-10	California Red-legged Frog, San Joaquin Kit Fox, Steelhead Trout (CCV-ESU)		
03S05E: S1-2	Steelhead Trout (CCV-ESU)		
03S05E: S12	Steelhead Trout (CCV-ESU)		
03S05E: S13-36	San Joaquin Kit Fox, Steelhead Trout (CCV-ESU)		
03S05E: S3-11	San Joaquin Kit Fox, Steelhead Trout (CCV-ESU)		
03S06E: S1-4	Chinook Salmon (SRWR-ESU), Steelhead Trout (CCV-ESU)		
03S06E: S10-15	Chinook Salmon (SRWR-ESU), Steelhead Trout (CCV-ESU)		
03S06E: S16-18	Steelhead Trout (CCV-ESU)		
03S06E: S19	San Joaquin Kit Fox, Steelhead Trout (CCV-ESU)		
03S06E: S20-23	Steelhead Trout (CCV-ESU)		
03S06E: S24	Chinook Salmon (SRWR-ESU), Steelhead Trout (CCV-ESU)		
03S06E: S26-29	Steelhead Trout (CCV-ESU)		
03S06E: S30-32	San Joaquin Kit Fox, Steelhead Trout (CCV-ESU)		
03S06E: S33-35	Steelhead Trout (CCV-ESU)		
03S06E: S5-9	Steelhead Trout (CCV-ESU)		
03S07E: S1	Chinook Salmon (SRWR-ESU), Steelhead Trout (CCV-ESU)		
03S07E: S17-20	Chinook Salmon (SRWR-ESU), Steelhead Trout (CCV-ESU)		
03S07E: S2-4	Chinook Salmon (SRWR-ESU), Steelhead Trout (CCV-ESU), Valley Elderberry Longhorn Beetle		
03S07E: S5-8	Chinook Salmon (SRWR-ESU), Steelhead Trout (CCV-ESU)		
03S07E: S9-10	Chinook Salmon (SRWR-ESU), Steelhead Trout (CCV-ESU), Valley Elderberry Longhorn Beetle		
04N04E: S1-2,11-14,22-27,33-36	Chinook Salmon (SRWR-ESU), Steelhead Trout (CCV-ESU)		
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04N05E: S16	Steelhead Trout (CCV-ESU)		
04N05E: S17-19	Chinook Salmon (SRWR-ESU), Steelhead Trout (CCV-ESU)		

### **Section List**

- Species locations are shown by Township/Range/Section coordinates.
- ♦ If the area where you intend to apply a pesticide (restricted by the court order) is located within a section included in this list, check for salmonid habitat in the vicinity of your application site.

(continued on next slide)

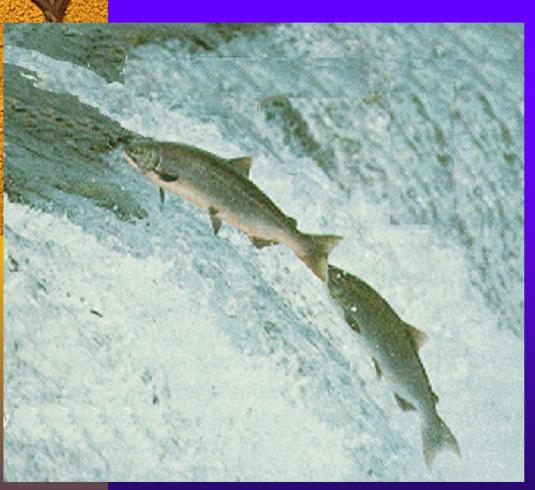
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### **Section List**

- ◆ If you intend to make an aerial application, the product cannot be applied within 100 yards of salmonid habitat included in the section list.
- If you intend to make an application by ground, then you have to stay away 20 yards from salmonid habitat included in the section list.

### What is Salmonid Habitat?



For purposes of this legal action, the court has determined that "salmon supporting waters" are the area below the ordinary high water mark of all streams, lakes, estuaries, and other water bodies where salmon are ordinarily found at some time of year."



## Point of Sale Requirements for Urban Pesticides http://www.cdpr.ca.gov/docs/es/pointsale.htm

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Point-of-Sale Requirements for Urban-Use Pesticides for Protection of Salmonids

On March 24, 2004, the U.S. Environmental Protection Agency (U.S. EPA) published in the Federal Register a notice to to state pesticide agencies in California, Oregon, and Washington, and also to pesticide retailers who sell pesticides in urban areas in those states through which "salmon-supporting waters" pass. The notice informs these pesticide retailers and state agencies of notification requirements imposed by a January 22, 2004, ruling of the Court for the Western District of Washington in the case of Washington Toxics Coalition, et al. (WTC) v. U.S. EPA. Retailers are made aware that they are required to make available a point-of-sale notification developed by U.S. EPA pursuant to the Court Order whenever pesticide products containing any of the following seven active ingredients are sold:

- 2,4-D
- Carbaryl
- Diazinon
- Diuron
- Malathion
- Triclopyr BEE
- Trifluralin

According to U.S. EPA, the point-of-sale notification should incorporate the following written and graphic information:



## Additional Information Available Online

### http://www.epa.gov/espp/wtc/index.html



Endangered Species

Ecological Risk Assessments

Related Information

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## Court Issues Order in Endangered Species Case - Washington Toxics Coalition v. EPA

Documents marked as **(PDF)** are formatted in Adobe Acrobat's Portable Document Format. Free <u>Acrobat Reader software</u> is available to enable you to read these files.

#### Introduction

On February 17, EPA published in the Federal Register a notice announcing the availability of the January 22, 2004, ruling of the U.S. District Court for the Western District of Washington in the case of Washington Toxics Coalition (WTC) v. EPA. The Court is establishing buffer zones around certain water bodies in California, Oregon, and Washington where the court has ordered that specific pesticides cannot be used. Generally, for ground pesticide applications, the court order establishes a 20-yard buffer zone; for aerial pesticide applications, the court order establishes a 100-yard buffer zone adjacent to salmon-supporting waters. Chief Judge Coughenour issued this order in response to the WTC's July 16, 2003, motion for injunctive relief to establish buffer zones as an interim measure to reduce the likelihood of jeopardy to 26 species of salmon and steelhead. This order is in effect until the Environmental Protection Agency and, when appropriate, the National Marine Fisheries Service (NMFS) have completed an evaluation of whether endangered Pacific salmon and steelhead are sensitive to exposure from 55 pesticides. Under the Endangered Species Act, EPA must ensure that its registration of a pesticide is not likely to jeopardize the continued existence of species listed as endangered and threatened or adversely modify habitat critical to those species' survival. In addition to the obligation to ensure that its actions are not likely to jeopardize listed species, the Agency must consult, as appropriate, with the U.S. Fish and Wildlife Service (FWS) or NMFS if a pesticide's use may affect listed species or designated critical habitat species.

The Federal Government is currently reviewing the order issued by Chief Judge Coughenour and considering whether to appeal the decision. The government believes that decisions to protect endangered species from potential pesticide risks should be based on the best available scientific information and a thorough scientific evaluation. EPA's risk assessment process for pesticides provides a level of protection to all nontarget plants and



## http://www.epa.gov/espp/wtc/qs-as.htm

**U.S. Environmental Protection Agency** 



Pesticide Use

Limitations (by County)

**ESPP** Database

Colorina Book

For Kids:

Poster

#### Pesticides: Endangered Species Protection Program

United States Environmental Protection Agency

EPA Home > Pesticides > Environmental Effects > Endangered Species Protection Program > Court Issues Order in Endangered Species Case - Washington Toxics Coalition v. EPA > Questions and Answers on the Washington Washington Toxics Coalition Endangered Species Litigation

#### Questions and Answers on the Washington Washington Toxics Coalition Endangered Species Litigation

Order from the Court

In response to a citizen suit filed under the Endangered Species Act against EPA by a group of environmental organizations (Washington Toxics Coalition, et.al. v. EPA), the United States District Court for the Western District of Washington issued on January 22, 2004, an order enjoining, vacating and setting aside EPA's authorization of the use of certain pesticides generally, within 20 yards for ground applications and 100 yards for aerial applications, adjacent to salmon supporting waters in California, Oregon and Washington, Further, the Court ordered EPA to generate and facilitate the availability of a notification of potential hazards to salmonids in major urban areas in the affected states. The Court Order, which became effective February 5, 2004, and information to help pesticide users understand the Order, is available at www.epa.gov/espp. The United States is now reviewing the order in detail and considering legal options.

- What is EPA currently doing to protect endangered species?
- What has EPA done about the 55 pesticides identified in the litigation?
- What is EPA doing about those determinations where the pesticide "may affect" the species?
- Why did the Judge issue this Order?
- What does it mean that the Court "vacated" the registration of certain pesticides within buffer zones around Pacific Salmonid supporting waters?
- Is it a violation of FIFRA to use a subject pesticide within the buffer zones?
- Are these pesticide harmful to fish?
- Why do the buffer zones apply to these particular pesticides?
- Do the buffer zones in the Court's Order apply to FIFRA actions involving the subject pesticides that are approved after the effective date of Court's Order, including section 18 and section 24(c) actions?
- What waters are considered "salmon supporting waters"?
- Does the court order apply only to agricultural uses of these products?
- When will EPA finish reviewing these pesticides?
- When EPA finishes reviewing these pesticides, will the court ordered buffer zones be lifted?
- How will I know if the court changes the buffer zones, areas and pesticide uses subject to the injunction?
- What is EPA's process for protecting endangered and threatened species?

### http://www.nwr.noaa.gov/1salmon/salmesa/mapswitc.htm



#### ESA LISTING MAPS

Select a species below to view range-wide and detailed ESU maps



Coastal Cutthroat Trout\*